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Executive Order 13488 of January 16, 2009

Granting Reciprocity on Excepted Service and
Federal Contractor Employee Fitness and Reinvestigating
Individuals in Positions of Public Trust

By the authority vested in me as President by the
Constitution and the laws of the United States of
America, including sections 1104(a)(1), 3301, and 7301
of title 5, United States Code, and in order to
simplify and streamline the system of Federal
Government personnel investigative and adjudicative
processes to make them more efficient and effective, it
is hereby ordered as follows:

Section 1. Policy. (a) When agencies determine the
fitness of individuals to perform work as employees in
the excepted service or as contractor employees, prior
favorable fitness or suitability determinations should
be granted reciprocal recognition, to the extent
practicable.

(b) It is necessary to reinvestigate individuals in
positions of public trust in order to ensure that they
remain suitable for continued employment.

Sec. 2. Definitions. For the purposes of this order:

(a) ``Agency'' means an executive agency as defined
in section 105 of title 5, United States Code, but does
not include the Government Accountability Office.

(b) ``Contractor employee'' means an individual who
performs work for or on behalf of any agency under a
contract and who, in order to perform the work
specified under the contract, will require access to
space, information, information technology systems,
staff, or other assets of the Federal Government. Such
contracts, include, but are not limited to:

- (i) personal services contracts;
- (ii) contracts between any non-Federal entity and any agency; and
- (iii) sub-contracts between any non-Federal entity and another non-Federal entity to perform work related to the primary contract with the agency.

(c) ``Excepted service'' has the meaning provided in section 2103 of title 5, United States Code, but does not include those positions in any element of the intelligence community as defined in the National Security Act of 1947, as amended, to the extent they are not otherwise subject to Office of Personnel Management appointing authorities.

(d) ``Fitness'' is the level of character and conduct determined necessary for an individual to perform work for or on behalf of a Federal agency as an employee in the excepted service (other than a position subject to suitability) or as a contractor employee.

(e) ``Fitness determination'' means a decision by an agency that an individual has or does not have the required level of character and conduct necessary to perform work for or on behalf of a Federal agency as an employee in the excepted service (other than a position subject to suitability) or as a contractor employee. A favorable fitness determination is not a decision to appoint or contract with an individual.

(f) ``Position of Public Trust'' has the meaning provided in 5 CFR Part 731.

(g) ``Suitability'' has the meaning and coverage provided in CFR Part 731.

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Sec. 3. Agency Authority to Set Fitness Criteria and Determine Equivalency. The authority to establish criteria for making fitness determinations remains within the discretion of the agency head. Agency heads also have the discretion to determine whether their criteria are equivalent to suitability standards established by the Office of Personnel Management. Agency heads shall take into account Office of Personnel Management guidance when exercising this discretion.

Sec. 4. Reciprocal Recognition of Fitness and Suitability Determinations. (a) Except as provided by subsection (b) of this section, agencies making fitness determinations shall grant reciprocal recognition to a prior favorable fitness or suitability determination when:

- (i) the gaining agency uses criteria for making fitness determinations equivalent to suitability standards established by the Office of Personnel Management;

(ii) the prior favorable fitness or suitability determination was based on criteria equivalent to suitability standards established by the Office of Personnel Management; and

(iii) the individual has had no break in employment since the favorable determination was made.

(b) Exceptions to Reciprocal Recognition. A gaining agency is not required to grant reciprocal recognition to a prior favorable fitness or suitability determination when:

(i) the new position requires a higher level of investigation than previously conducted for that individual;

(ii) an agency obtains new information that calls into question the individual's fitness based on character or conduct; or

(iii) the individual's investigative record shows conduct that is incompatible with the core duties of the new position.

Sec. 5. Reinvestigation of Individuals in Positions of Public Trust. Individuals in positions of public trust shall be subject to reinvestigation under standards (including but not limited to the frequency of such reinvestigation) as determined by the Director of the Office of Personnel Management, to ensure their suitability for continued employment.

Sec. 6. Responsibilities. (a) An agency shall report to the Office of Personnel Management the nature and results of the background investigation and fitness determination (or later changes to that determination) made on an individual, to the extent consistent with law.

(b) The Director of the Office of Personnel Management is delegated authority to implement this order, including the authority to issue regulations and guidance governing suitability, or guidance related to fitness, as the Director determines appropriate.

Sec. 7. General Provisions. (a) Nothing in this order shall be construed to impair or otherwise affect:

(i) authority granted by law to a department or agency, or the head thereof; or

(ii) functions of the Director of the Office of Management and Budget relating to budget, administrative, or legislative proposals.

(b) This order shall be implemented consistent with applicable law and subject to the availability of appropriations.

(c) This order shall not suspend, impede, or otherwise affect Executive Order 10450 of April 27, 1953, as amended, or Executive Order 13467 of June 30,

2008;

(d) This order is intended only to improve the internal management of the executive branch and is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its agencies, instrumentalities, or entities, its officers, employees or agents, or any other person.

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Sec. 8. Effective Date and Applicability. This order is effective upon issuance and is applicable to individuals newly appointed to excepted service positions or hired as contractor employees beginning 90 days from the effective date of this order.

(Presidential Sig.)

THE WHITE HOUSE,

January 16, 2009.

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